Agenda

City of Minnetonka

Study Session

Monday, August 21, 2017

6:30 p.m.

Minnehaha Room

1. 2018 preliminary budget review

2. Adjournment

The purpose of a study session is to allow the city council to discuss matters informally and in greater detail than permitted at formal council meetings. While all meetings of the council are open to the public, study session discussions are generally limited to the council, staff and consultants.
We are pleased to propose to the city council a 2018 levy and budget consistent with our strategic goals and community values. Within that framework, the budget presented employs intentional reductions to offset greater wage and inflationary pressures than the city has experienced in recent years. It also incorporates new administrative costs associated with public sector legal compliance and the city’s intensified capital efforts, including bonding as well as park and trail planning. And finally, it anticipates implementing the council’s direction to contract with Hennepin County for 9-1-1 dispatch services should the arrangement be approved by the county board.

As outlined in this report, staff recommends increasing the preliminary city levy for 2018 by either 3.6 percent, if Hennepin County acts before council adoption or 5.5 percent, if the county’s action takes place later. Of either total, budget reductions of nearly one percent will counteract a 3.8 percent increase necessary to maintain city services (including accommodating all current wage and benefit requirements pressured by market forces) and reduced permit revenue. Another 1.2 percent supports the 2018 capital plan adopted by council in June, and the remaining 1.4 percent is new funding to meet compliance requirements and demands associated with public recordkeeping and IT, plus capital program planning and oversight. Also adopted in June by the council, the Economic Improvement Program indicates a 0.4 percent levy increase for HRA supported programs.

The city’s eventual proposed levy increase of 3.6 percent is likely to place Minnetonka at the lower end of our group of similar cities in the metro. While several of our comparable cities began to receive Local Government Aid in 2014, Minnetonka will continue to not receive this state financial support in 2018.

OUR PUBLIC PROCESS

The purpose of this study session is to review key budget issues and provide direction on the 2018 preliminary tax levy and city budget, which the city council must set and certify to the county by September 30, 2017 as required by state law. The city calendar currently provides for the council to adopt its preliminary levies on September 11. This is the maximum amount the city can levy for 2018.

This initial budget study session focuses on the bigger picture. Guided by these discussions, detailed budget requests will be reviewed in November and the final budget adopted in December. At the November 20 study session, staff will have more complete information regarding revenues and expenses for the current year, along with
more accurate information for forecasting 2018. The final 2018 levy may be less than the preliminary amount, but cannot be greater.

Minnetonka always encourages input on its budget from the public. In addition to the public budget hearing in early December, residents and businesses will again have an opportunity to provide feedback via the city’s website, opportunities that are publicized in the Minnetonka Memo. Comments will be shared with council as budget options are considered, and updated information will consistently be posted in the Memo and on the city’s website.

ENSURING MINNETONKA’S POSITION OF FISCAL RESPONSIBILITY

As detailed in the city’s adopted Strategic Profile, the city of Minnetonka takes a responsible, long-term perspective with financial planning and management. Decisions are made with the future in mind to ensure the city’s ongoing ability to provide quality services at a reasonable price.

Current Spending & Financial Projections

**Revenues.** 2017 revenues are currently estimated to come in around 1.5 percent below the adopted budget forecast. Low investment interest continues to plague the city’s revenue stream along with lower public safety fine revenue that is now forecasted to be slightly above last year, but below initial 2017 projections. Recreational receipts and community center rental revenue are also projected to be down slightly from original forecasts by around three and eight percent, respectively. Nonetheless, total revenues continue to be estimated to continue to cover projected obligations from 2018 through 2022. The long-term forecast responsibly assumes that the currently higher proceeds from development will taper off next year and return to the city’s ten-year average.

**Spending.** Operating costs in 2017 are currently estimated to be at a pace greater than last year. If spending continues at the rate experienced up to the end of last month (July), 1.7 percent more of the budget will be spent by the end of this year than last year. However, there still remains some significant 2017 costs that cannot be known at this time, such as the number of snow plow events in early winter and negotiated separation incentives for public safety dispatch employees.

Despite these spending uncertainties, estimates still likely portend some funds available to be either transferred from the General Fund balance for one-time costs within the city’s capital program during council deliberation next year or to ensure the fund balance can remain at sufficient levels over the next five years to meet council policy. As we approach the council’s second detailed budget study session in November, additional information may adjust these current forecasts.

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1 1.7 percent of the 2017 General Fund budget is approximately $565,000.
Between now and the second council study session on the 2018 budget in November, any new data either unanticipated or not currently available will allow staff to further analyze 2017 service cost projections and new revenues. For example, additional grants may become available or, per regular procedures, the CIP budget may be amended with levy and budget adoption in December to reflect more accurate capital project cost projections and/or altered plans and priorities relative to new information.

2018 BUDGET

Assuming Hennepin County approves a dispatching agreement for the city, staff proposes the 2018 General Fund city operating budget total $33.9 million. This total, financed with multiple sources of revenue, is only 1.9 percent greater than the 2017 adopted budget. As a primarily service organization, the city is being significantly impacted by market wage pressures. However, proposed budget reductions identified after careful scrutiny by staff of spending trends plus savings projected to be realized from the city’s solar garden contracts will significantly offset the budget increase that would otherwise be required next year.

General Fund Operating Budget ($ thousands):

<table>
<thead>
<tr>
<th></th>
<th>2017 Adopted</th>
<th>2018 Proposed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Current services</td>
<td>1,157</td>
<td></td>
</tr>
<tr>
<td>Reductions &amp; savings</td>
<td>(349)</td>
<td></td>
</tr>
<tr>
<td>Additions, compliance</td>
<td>532</td>
<td></td>
</tr>
<tr>
<td>Hennepin Co. dispatch</td>
<td>(713)</td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>$33,318</td>
<td>$33,945</td>
</tr>
</tbody>
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Additional proposed spending is comprised of funding for four new positions associated with complying with government open records requests and related public recordkeeping; information technology demands; park and trail planning; and financial oversight of our intensified capital program. Staff also proposes additional funds to further analyze and develop a plan to address ongoing challenges facing the city’s paid-on-call fire service structure.

**Current services, inflationary personnel cost pressures**

Because city government is primarily a service industry, three-quarters of the General Fund operating budget is the cost of its greatest assets, its workers. Commensurately, much of the increase to maintain current level services for our community is to compensate our human resources. While our effective relationships with our bargaining

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2 If the Hennepin County dispatch agreement is not approved by the county commissioners before city council’s action on the preliminary budget and levy, the 2018 General Fund operating budget is initially proposed to be $34.7 million, which is 4.0 percent greater than the 2017 adopted budget.
units continue to reap both production and economic benefits for the community, the city faces market pressures to retain and recruit these high-valued assets.

While general inflation indices (CDI-U) for the Twin Cities area currently range from 2.3 to 2.6 percent, wages for the metropolitan statistical area are measuring annual increases of 3.3 percent. At the same time, the national Municipal Cost Index, which incorporates a basket of goods consumed by local governments, was 3.1 percent in May.

The city plans to continue to use a 1.5% base salary increase and review all positions according to its market philosophy structure to ensure that employees are fairly and competitively compensated compared with what other comparable cities pay their employees with similar responsibilities. Market wage pressures on the city of Minnetonka will require an average approximately 3.52 percent total increase in wages in 2018 (base plus market). In addition, two of the city’s three labor contracts will expire at the end of 2017 and will be up for negotiation.

As a member of the LOGIS Healthcare Consortium, a guaranteed rate cap for 2018 has been negotiated and is not to exceed a 9 percent increase for health insurance premiums. Since the city structures its benefits package using a cafeteria contribution system, the premium increase is largely borne by employees who enroll in the city’s benefit offerings. Using this information, an employer benefit contribution increase has been estimated based upon the insurance package selected. This approach reinforces the philosophy to move from an equitable to an affordable benefits package.

Unfortunately, the city is experiencing these additional inflationary wage and benefits pressures at a time when development permit and recreation revenues are anticipated to drop by almost $200,000 next year. Without inappropriately increasing fees for services or permits, current services can only be maintained by backfilling those revenues with the city’s only other source of revenue, property taxes.

Discussion Question:

- Does the city council support the proposed costs for retention of the city’s workforce through competitive market wages and for maintaining current level services?

Budget reductions and savings

The city of Minnetonka conservatively budgets revenues and expenses in a manner that balances the economic impact of taxes and fees upon property owners and tenants with ensuring that vital local government services are never interrupted. Nonetheless, staff recognized that the city’s overall operating expenditures were more significantly below budget at the end of 2016 than recent prior years. A significant portion of the unspent
dollars was directly associated with an unusual weather year that substantially reduced costs for snow-plowing events including labor, energy and supplies. Therefore, staff closely scrutinized patterns of spending over the last three years to identify budget reductions where less funding would not affect services.

Including estimated savings from the city’s solar garden contracts, staff ascertained a total of nearly $350,000 in budget reductions across city programs to be incorporated into the 2018 budget. The largest of these is a recalibration of fleet costs (labor, materials/equipment and fuel) across all divisions that require city vehicles, which totaled over $168,000 for the General Fund (GF). Solar garden savings to the GF for numerous city divisions are projected at $100,000. Based on spending patterns in recent years, staff is proposing to reduce the budget for contract work overseen by the natural resources division ($55,000) and the information technology division ($25,000).

<table>
<thead>
<tr>
<th>Budget Item</th>
<th>Amount</th>
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</thead>
<tbody>
<tr>
<td>Fleet maintenance costs (GF only)</td>
<td>$168,600</td>
</tr>
<tr>
<td>Solar garden savings (GF only)</td>
<td>100,000</td>
</tr>
<tr>
<td>Natural resources contract services</td>
<td>55,000</td>
</tr>
<tr>
<td>Technology division contract services</td>
<td>25,000</td>
</tr>
<tr>
<td><strong>Total Budget Reductions, Savings</strong></td>
<td><strong>$348,600</strong></td>
</tr>
</tbody>
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**Budget enhancements**

The proposed 2018 budget includes new funding of just over $530,000. The great majority of these costs is for four additional non-management positions.

- one to ensure compliance with public recordkeeping and expanding government data requests;
- one to respond to the growing information technology needs within the city and to offset the loss of the public safety communication manager duties;
- one to respond to a council directive for purposeful planning and public education around the city’s growing parks and trails system; and
- the last to administer and coordinate the finances of our capital program which has substantially grown in both costs and complexity over the last ten-plus years.

**Public data compliance.** Minnesota state statute closely governs the management of public records, and the city has been continually challenged to comply with these requirements on an ongoing basis. These records are not only needed for use by staff; in the majority of open record request cases, they need to be accessible to the public. Over the years the city has invested in both technology and electronic storage capacity to host records and, in many examples, to continually create records.

In the last several years, the city has experienced an exponential increase in demand for immediate electronic information and data, both by the public and the media.
By default, these data requests have been fielded by some of the city’s more highly compensated employees who spend inordinate hours of time to appropriately search and legally scrutinize the city’s archives to redact and respond responsibly.

Because these requests are on an upward trend and, in anticipation of even greater mandates that have bi-partisan support from the Minnesota Legislature for more transparency, staff recommends adding front line staffing to manage this process. The proposed 2018 budget includes funding to hire a records specialist to address this required government service. The new position would assume the laborious duties of archiving and indexing records, plus develop and administer more efficient data systems and procedures to improve the city’s response to data requests. With a solid document management initiative and a sole responsible staff member, advances can be made to achieve the council goal of being responsible stewards and to meet Imagine Minnetonka trends that will shape Minnetonka’s future of “Digital citizenship”: “Rising demand for self-governance”, “Trust in government” and “Citizen engagement”.

**Park and trail planning.** Earlier this summer, a subgroup of the city council met to discuss a more aggressive approach to expanding the city’s trail system and appropriate funding sources. In addition to system expansion, the group expressed a preference for more enhancements, such as public education campaigns, wayfinding, accessibility improvements, and dedicated bike lanes. The subgroup encouraged pursuit of public/private partnerships, government partnerships, easement donations, grants, and more creative funding options.

Use of excess dollars above the 40% balance in the budget stabilization account is helping to fund trail projects in the adopted CIP. This has been especially possible in the last couple of years due to fewer snow plow events and more development spurred by a strong economy. There is some interest in redirecting future excesses directly to trails. This serves as an opportunistic short-term strategy, given the swings in the economy and potential for stormy winters. Beyond partnerships, donations, and grants, other long term funding options include increasing the levy, bonding, or a new franchise fee.

Planning is an essential component of being responsive to the needs of the users of our park and trail system. During the park renewal and open space process, a tremendous level of planning and community dialogue occurred to renew 45 neighborhood, special use and community parks. Some of that infrastructure is currently approaching 15 years of age. Changes in recreational trends are evident in the type of leisure activity desired, as noted by the huge popularity of pickleball and the heightened public demand for more and safer trails. The current Park and Trail Fund of the CIP includes appropriations for significant trail additions, primarily along county roadways; major park related investments in the Opus and Ridgedale areas; a recreational facilities study; and an unfunded project at Big Willow Park.

City staff structure has changed since park renewal and is presently stretched to the point that it is unable to properly serve these growing demands. Therefore, the addition of a park and trail planner is proposed to suitably address these high council priorities.
The success of the park renewal and open space preservation program showed that in order to adequately tackle these needs, resources must be dedicated to the effort. With a responsible staff member, advances can be made to meet council goals of providing excellent recreational and transportation amenities. This will also assist with achieving Imagine Minnetonka’s visionary goal to connect all residents to woods and wetlands as well as developing a multimodal transportation plan that will safely connect major pedestrian areas.

**Capital program finance oversight.** Since 2005, the city’s five-year capital program has grown by two and a half times from $60.6 million for the 2005-09 CIP to $149.4 million for the 2018-22 CIP. Similarly, the complexity of financing city projects has intensified as well. For example, issuing debt and accounting for such expenditures requires greater and more careful accounting, investing and reporting under current federal laws and banking regulations. The former CIP included only $12.3 million in bond proceeds, and the current CIP now includes $55 million in bond proceeds, which is nearly a quintupling of such monies in the plan.

Because the number of accounting finance department staff has remained constant since prior to 2005, much of the capital expenditure oversight has been carried out by non-finance personnel in other city departments. The complexities of the work is now pressing those other departments to request significant assistance. Therefore, the 2018 proposed budget includes funding for one additional finance analyst position. The addition will bring the department accounting staff to a total of six, including the director/treasurer, controller, accounts payable, accounts receivable and payroll.

**IT support.** As discussed in the next section of this report regarding dispatch services, one of the nine positions lost would be the currently vacant communications manager job. In addition to supervising the dispatch operations, this position performed crucial public safety technology and radio system tasks. As indicated in the PSAP study, the recommendation going forward was to split technology related tasks from the supervisory position and add one additional Information Technology staff member to the city IT division. Those duties would be absorbed by the entire IT division under a cross training model of service delivery, avoiding compartmentalization of duties with single position incumbents. This addition would also ensure that the growing technology needs of both the police and fire departments are met, including the anticipation of police body camera implementation in 2019. This position is recommended regardless of the decision on the future provision of dispatching services.

**Fire service study.** Changing workforce demographics and requirements of the federal Affordable Care Act (ACA) continue to challenge the city and other metro cities to adapt fire service management structures in order to maintain the very high quality and clear efficiencies wrought by our paid-on-call (POC) fire force. Despite ongoing work to address these challenges, the naturally high turnover of these unique positions requires a long-term management strategy. The city conducted a comprehensive public safety study in 2010 and has now acted upon many of its recommendations. Because the ACA was enacted after completion of the 2010 plan and the department’s current
leadership has made other instrumental changes in permanent staffing structures and equipment, the proposed 2018 budget includes funding to develop an updated strategic plan specifically focusing on the city’s fire service.

**Discussion Question:**

- Does the council support the proposed strategies for addressing increasing service level demands for compliance with public information, information technology, park and trail planning, financial oversight, and fire service planning?

**Dispatch services**

At the June study session, the city council discussed an extensive report completed by an outside consultant examining Minnetonka’s 9-1-1 public safety answering point (PSAP), a.k.a. dispatch services. The thorough analysis included exploration of detailed costs and service benefits of three alternatives – appropriately staffing the city’s current dispatch division (the analysis recommended two additional FTEs in dispatch at an annual cost of $170,000 to do so), contracting for dispatch services with the city of Eden Prairie, and developing an agreement with Hennepin County for dispatch services. After thoughtful deliberation, the city council directed staff to pursue negotiations with Hennepin County for dispatch services.

Although there are still several important aspects of transitioning dispatch services to Hennepin County yet to be fully fleshed out, staff has calculated the costs that will impact the 2018 budget as indicated below. At an ongoing operating net savings of over $713,000 primarily due to the loss of nine dispatch positions, the city must hire a total of 3.4 new full-time equivalents (FTEs) to backfill some of the city-specific ancillary duties that must continue to be performed. Therefore, the proposed 2018 budget includes funding for one records clerk and four part-time community service officer (CSO) positions along with some ongoing minor operating costs. The city will realize another $76,000 in operating savings in 2019 when the city’s obligation to the LOGIS technology consortium for dispatch-related technology services has ended.

Additionally, the city will be required to purchase equipment and systems to communicate with county staff, alert and communicate amongst city staff, and monitor alarms that are now covered by the current city-run dispatch system. Based upon preliminary bids and quotes, staff estimates these one-time conversion expenses will cost almost $175,000. However, at the same time, there is currently $258,000 in dispatch-related equipment included within the adopted 2018-22 Capital Improvements Program (CIP) that will no longer be required. Supported by the Public Safety Fund, these adopted capital funds will more than cover the required one-time costs of conversion and a CIP amendment will be included with the 2018 budget to do so. Any
Ongoing Annual Budget Adjustments:

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>City dispatch 2017 operating budget</td>
<td>($890,800)</td>
</tr>
<tr>
<td>Four (4) part-time CSOs, 2.4 FTE</td>
<td>84,300</td>
</tr>
<tr>
<td>Records clerk, one FTE</td>
<td>77,000</td>
</tr>
<tr>
<td>Backfill operating costs</td>
<td>16,200</td>
</tr>
<tr>
<td><strong>Total, operating budget reductions</strong></td>
<td>($713,300)</td>
</tr>
</tbody>
</table>

One-time Capital Budget Adjustments:

<table>
<thead>
<tr>
<th>Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2018-22 adopted CIP dispatch items</td>
<td>($258,000)</td>
</tr>
<tr>
<td>Conversion equipment, systems costs</td>
<td>174,300</td>
</tr>
<tr>
<td><strong>Total, Public Safety Fund balance savings</strong></td>
<td>($83,700)</td>
</tr>
</tbody>
</table>

Several critical tasks must be completed before the city’s tentative plan to convert dispatch services to Hennepin County in mid-December 2017. First, ongoing negotiations must be completed with the city’s own, valued dispatch employees to ensure they are appropriately compensated to stay with the city of Minnetonka until the date of conversion and are treated justly in appreciation for their years of service to our community. Second, staff must conclude several fiscal details with Hennepin County related to turning over the city’s 9-1-1 fee revenue stream of $67,000 per year and fund balances currently remaining in our coffers from that source. And finally, the Hennepin County Commission must formally act in agreement to take on the responsibility of dispatch services for the city of Minnetonka.

Timing of the last task, Hennepin County Board of Commissioners’ approval, will determine whether the costs of the city’s current dispatch must be included within the city’s preliminary budget levy. If the county acts prior to the city council’s adoption of its preliminary levy on September 11, the proposed 2018 budget would require only a 3.6 percent increase of the levy. If the county acts after September 11, another $713,000 (an additional 1.9 percent increase) must be included in the city’s preliminary levy. (Note this does not include the addition of two dispatchers as recommended in the consultant’s study.) The city council also has a meeting scheduled on September 25, and therefore city action may be moved to this later meeting if needed. In either case, county staff has signaled likely commission approval, and therefore the final 2018 levy increase would be lowered to 3.6 percent when the city council is scheduled to adopt it on December 4.

As of this writing, on August 28 the city council would consider the recommendation to formally request the conversion to Hennepin County. On August 29, the county board’s
public safety committee will consider the matter, and if supported, on September 7 the county board would be asked to take final action. If all goes as anticipated, the lower preliminary levy increase of 3.6 percent would be presented for council approval on September 11.

HRA LEVY

The city’s first levy for housing and redevelopment began in 2009. State law limits levies, and the maximum rate is 0.0185 percent of a city’s taxable market value. This equals approximately $1.55 million in Minnetonka. Beginning in 2010, the annual levy increased to $175,000 (0.00212 percent) and has remained at that dollar level to accommodate village center master planning, housing programs, marketing efforts, and more recently light rail.

On June 12 the city council adopted the 2018 – 2022 Economic Improvement Program (EIP), which sets the 2018 HRA levy at $300,000 (up from its 2017 level of $175,000) and results in a 0.4 percent levy increase for HRA supported programs. The indicated uses of the funds are: Homes within Reach ($100,000); Light Rail ($75,000); Housing Loan Programs ($100,000) and Business Outreach ($25,000). The light rail funds are set aside for a ten-year payback to the city’s Special Assessment Construction Fund for a portion of the city’s commitment to the project.

The Economic Development Advisory Commission (EDAC) reviewed the HRA budget at its July 27 meeting and recommended adopting a preliminary HRA levy of $175,000 (no levy increase). The budget would be for Homes within Reach or WHAHLT ($75,000), Housing Loan Programs ($25,000) and for the Southwest Light Rail Transit ($75,000).

The differences between the council-adopted EIP and the commission’s recommendation are the housing loan programs and business outreach. The EDAC indicated there is still a balance to be utilized in the HRA levy for housing and indicated support for a small amount of additional funding. Staff determined that these dollars could be spent by mid-2018 and, without this funding, it is unlikely the housing programs will ever become self-sustaining.

Discussion Question:

- Does the city council reaffirm that $300,000 should be certified as the HRA preliminary levy for 2018?
2018 PRELIMINARY LEVY

The 2018 proposed operating and adopted capital budgets will require eventually an overall increase in the city property tax of 3.6 percent. The change is the net effect of budget reductions and savings that would offset a 3.8 percent increase that would be required to maintain current services, a 1.4 percent increase for new operating needs, a 1.2 percent increase associated with the adopted CIP and the eventual approval by Hennepin County to assume dispatch services for the city. The HRA levy would be an additional 0.4 percent increase ($125,000).

<table>
<thead>
<tr>
<th>Levy (thousands)</th>
<th>2017</th>
<th>2018</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>City property taxes, current services</td>
<td>$35,658</td>
<td>$37,069</td>
<td>3.8%</td>
</tr>
<tr>
<td>Budget reductions, savings</td>
<td>(349)</td>
<td>(0.9)%</td>
<td></td>
</tr>
<tr>
<td>New needs, initiatives</td>
<td>532</td>
<td>1.4%</td>
<td></td>
</tr>
<tr>
<td>Capital program increase</td>
<td>421</td>
<td>1.2%</td>
<td></td>
</tr>
<tr>
<td><strong>Subtotal</strong></td>
<td></td>
<td>5.5%</td>
<td></td>
</tr>
<tr>
<td>Voter-approved bond debt increase</td>
<td>64</td>
<td>0.2%</td>
<td></td>
</tr>
<tr>
<td>Ridgedale tax abatement decrease</td>
<td>(61)</td>
<td>(0.2)%</td>
<td></td>
</tr>
<tr>
<td><strong>Subtotal, before dispatch change</strong></td>
<td>$37,676</td>
<td>5.5%</td>
<td></td>
</tr>
<tr>
<td>Hennepin County dispatch</td>
<td>(713)</td>
<td>(1.9)%</td>
<td></td>
</tr>
<tr>
<td><strong>Final for tax notices, after dispatch change</strong></td>
<td>$35,658</td>
<td>$36,963</td>
<td>3.6%</td>
</tr>
<tr>
<td>HRA</td>
<td>$175</td>
<td>$300</td>
<td></td>
</tr>
</tbody>
</table>

As a result, the city’s proposed 2018 tax increase of 3.6 percent is in keeping with our recent history of increases below historic averages. Included in these projections over the next five years are the expected debt service payments associated with selling $25 million GO bonds for new police and fire stations beginning 2020 as well as the rising but self-funded tax abatement levy for Ridgedale Mall.

Staff currently anticipates a greater than average levy increase in 2019, and this rise is largely associated with foreseeable heightened costs associated with managing and administrating police body camera data. Because council has not yet vetted policy considerations related to the issue and no decisions have yet been made, there may be opportunities to smooth out this aberration with future deliberations.
Comparisons with Other Cities. Due in large part to our negotiations with Hennepin County for dispatch services, the proposed 2018 city levy increase is likely to place Minnetonka at the low end of comparable cities. The differences amongst these communities appears mostly to be related to whether cities are adding staff and whether those new costs may be offset with permit revenue increases or debt retirement.

Further, two of the comparable cities listed continue to receive an allocation of state Local Government Aid (LGA), which began in 2014. As has been the case for over a decade, Minnetonka does not and will not receive LGA in 2018. Equally important, unlike many of these other cities, the city does not rely upon special assessments to fund street reconstruction and maintenance.
Homeowner Impacts. New development and redevelopment in the city increased the city’s property tax base last year as reported in March by the city assessor. Overall, the city’s assessed market value increased by 5.2 percent, a portion of which was the result of actual improved real estate as opposed to market forces alone. The residential and commercial proportions of the city’s tax base both declined relative to apartment properties, with residential at its lowest percentage since the 2003 tax year. This will cause slight shifts in the property tax burden away from both commercial and residential to apartments. Although there continue to be some very significant real estate improvements currently in the pipeline (e.g. Opus-area developments), many of those will not impact the property tax base until after payable 2018.

Calculating the impact of changes in property taxes to homeowners in Minnesota requires a complicated mix of data and information that changes each year, some of which depends upon legislatively defined formulas, i.e. the state Fiscal Disparities program. Staff is hopeful the final piece of this information to provide projected impacts upon our property owners will be made available from the county by the evening of this first budget study session.

Discussion Question:

- Does the council agree that $36,942,950 ($37,655,950 pre-Hennepin County dispatch approval), plus $20,000 for the self-funded Ridgedale Mall tax abatement (overall 3.6 percent increase with Hennepin County dispatch, or 5.5 percent without) should be certified as the city’s preliminary general levy for 2018?

Summary

Responsible long-term financial planning has continued to position the city of Minnetonka to provide highly rated services to city residents and businesses. If Hennepin County acts on the city’s agreement for dispatching, the 2018 preliminary city tax levy will be limited to an increase of 3.6 percent to address market wage pressures of our valuable workforce, ensure compliance with public recordkeeping requirements and capital planning and fiscal oversight. This eventual increase is near the lower end of comparable cities. It ensures our position of fiscal responsibility, preserves our standards of excellence, and encourages innovative and creative thinking. The HRA levy increase would be 0.4 percent.

As always, the city of Minnetonka will continue to provide the excellent services our residents and businesses have come to expect, and at a reasonable price, both in 2018 and well into the future.

Originated by:
- Geralyn Barone, City Manager
- Merrill King, Finance Director
Addendum
Minnetonka City Council
Study Session of August 14, 2017

Item 1. 2018 preliminary budget review

The chart of historical City Property Tax Increases on page 12 of the report has been updated to show 2018 in the color green.